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                      UNITED STATES DISTRICT COURT
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                      EASTERN DISTRICT OF NEW YORK
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    UNITED STATES OF AMERICA,
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                                          15-CR-00252 (PKC)
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                       Plaintiff.
    ٧.
                                          United States Courthouse
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                                          Brooklyn, New York
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                                         TUESDAY, FEBRUARY 14, 2017
    JOSE MARIA MARIN AND
7
    JUAN ANGEL NAPOUT,
                                           3:30 p.m.
                       Defendants.
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              TRANSCRIPT OF CIVIL CAUSE FOR MOTION HEARING
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                  BEFORE THE HONORABLE PAMELA K. CHEN
                      UNITED STATES DISTRICT JUDGE
11
12
    APPEARANCES:
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                             United States Attorney's Office
13
                             Eastern District of New York
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2 <u>APPEARANCES</u>: (CONTINUED) 1 2 FOR DEFENDANT NAPOUT: GREENBERG TRAURIG, PA 3 BY: JACQUELINE BECERRA, ESQ. 333 Se 2nd Avenue, Suite 4400 4 Miami, Florida 33131 5 PINERA-VAZQUEZ LAW FIRM BY: SILVIA PINERA-VAZQUEZ, ESQ. 6 1900 Sw 3rd Avenue 7 Miami, Florida 33129 8 9 INTERPRETED BY: MARIO MICHELENA 10 11 THE COURT REPORTER: NICOLE CANALES, CSR, RPR 225 Cadman Plaza East 12 Brooklyn, New York 11201 cnlsnic@aol.com 13 14 Proceedings recorded by mechanical stenography, transcript produced by computer-assisted transcript. 15 16 17 18 19 20 21 22 23 24 25

	Proceedings 3				
1	THE CLERK: Criminal Cause for Motion Hearing,				
2	Docket 15CR252, United States versus Jose Marin and Juan Angel				
3	Napout. Will the parties please state their appearances for				
4	the record.				
5	MR. NITZE: Sam Nitze, Kristin Mace, Paul Tuchmann,				
6	and Keith Edelman for the United States. Good afternoon,				
7	your Honor.				
8	THE COURT: Good afternoon, everyone.				
9	MS. PINERA-VAZQUEZ: Good afternoon, your Honor.				
10	Sylvia Piñera and John Pappalardo on behalf of Juan Angel				
11	Napout.				
12	THE COURT: Good afternoon.				
13	MR. STILLMAN: Your Honor, Charles Stillman, Jim				
14	Mitchell, and Julio Barbosa for Mr. Marin.				
15	THE COURT: Good afternoon to you as well.				
16	MS. PINERA-VAZQUEZ: Your Honor, and, also, I				
17	believe on the phone is Mr. Napout and another attorney				
18	representing Mr. Napout, Jackie Becerra.				
19	MS. BECERRA: Your Honor, this is Jacqueline				
20	Becerra, on behalf of Mr. Napout. He is with me. I'm having				
21	trouble hearing through the phone.				
22	THE COURT: That's fine. I think everyone was				
23	standing up and not using their microphones a moment ago.				
24	I'll instruct everyone to use the mike so that Mr. Napout and				
25	Ms. Becerra can hear us. Can you hear us now?				

4 Proceedings MS. BECERRA: It's a little better. 1 2 THE COURT: We have two matters to deal with today. 3 I'm only going to require Mr. Napout to be here for the first 4 In fact, it would be cumbersome to have him here for the entire oral argument. 5 6 So I'm assuming -- and I'm looking at his attorneys who are here -- that you are still waiving his appearance for 7 8 the oral argument on the motion; is that right? 9 MR. PAPPALARDO: Yes, your Honor. 10 THE COURT: We have an interpreter who is previously 11 sworn. If you'll state your name for the record. 12 THE INTERPRETER: Federal-certified Spanish 13 interpreter, Mario Michelena. 14 THE COURT: Ms. Becerra, can you hear the interpreter? 15 16 MS. BECERRA: Yes, we can hear the interpreter 17 clearly. 18 THE COURT: So good afternoon to you, Mr. Napout, as 19 well. We have an interpreter here for your use. Can you hear 20 the interpreter, Mr. Napout? 21 MS. BECERRA: Yes, I can hear the translation 22 perfectly. Good afternoon, your Honor. 23 THE COURT: Can everyone hear the interpreter on 24 this end? So the first matter I want to take up is the 25 request of the government to have Mr. Napout confirm a waiver

of a challenge and an appeal on an issue that was resolved by Judge Levy. So the first thing I want to do -- and,

Ms. Becerra, if at any point you can't hear the interpreter, just speak up.

So I want to summarize the issue that arose first, and then I will advise Mr. Napout of his right to challenge or appeal Judge Levy's ruling. And then I'll confirm that Mr. Napout waives his right to challenge or approve that decision. Now, as I'm sure Mr. Napout knows, his attorneys filed a motion based on a claim of attorney-client privilege on his behalf in this case. And one of the arguments that his attorneys made in favor of that privilege was that a Paraguayan attorney named Esteban Burt, B-u-r-t, represented Mr. Napout but not CONMEBOL.

Contrary to Napout's attorney's argument, however, Magistrate Judge Levy, who was asked to decide this issue by the Court, ruled that Mr. Burt, in fact, represented both CONMEBOL and Mr. Napout; and that, as a consequence, CONMEBOL possessed the right to waive attorney-client privilege and not Mr. Napout. Now, let me say that Judge Levy didn't put that on the record, at the time, but that is the necessary consequence of that ruling under the case law. Now, let me turn to the parties for a moment, because I can see that Mr. Pappalardo is about ready to jump out of his chair.

Mr. Pappalardo, do you think that Judge Levy has not

made that ruling yet?

MR. PAPPALARDO: No, your Honor. I don't think that was Judge Levy's ruling. I think Judge Levy ruled that during this period of time, Mr. Burt represented -- both represented Mr. Napout, and at the same period of time represented CONMEBOL. So to the extent that he was representing CONMEBOL, if CONMEBOL chose to engage in a waiver of the attorney-client privilege with respect to limited subject areas which, as I understand, based upon the filing by the government, has occurred.

THE COURT: Hang on. Meaning that CONMEBOL has, in fact, waived that privilege?

MR. PAPPALARDO: The papers indicate, your Honor, CONMEBOL has waived the privilege with respect to any investigation that CONMEBOL was taking, but did not waive the privilege with regard to commercial transactions.

THE COURT: Hold on. That all may be true, but what I'm trying to confirm with Mr. Napout, and make sure he understands, is that the implication of Judge Levy's ruling is that the government has won part of the attorney-client privilege issue, based on Judge Levy's finding that Burt represented both CONMEBOL and him, thereby giving CONMEBOL the right to exercise the waiver that you just mentioned. And I don't hear you disagreeing with the proposition that based on Judge Levy's finding that both were represented, CONMEBOL is

7 Proceedings 1 entitled to waive that attorney-client privilege, as to the 2 investigation. 3 MR. PAPPALARDO: Your Honor, you're exactly right. 4 CONMEBOL, based upon the ruling, is permitted to waive, and they've executed a limited waiver, with regard to the 5 6 investigation that was undertaken. 7 THE COURT: As I understood, from reading the 8 hearing transcript also, the government didn't disagree or 9 didn't object to the notion that CONMEBOL could still, rather, 10 actually -- what I was going to say was that there still 11 wouldn't be a privilege applicable to corporate 12 decision-making, as opposed to the investigation. But the 13 bottom line is I don't think any of that matters, so long as 14 you don't disagree that the upshot of Judge Levy's ruling is 15 that CONMEBOL is the one who can exercise the privilege or 16 decide to waive it, rather. 17 MR. PAPPALARDO: If I may, your Honor? 18 THE COURT: Yes. 19 MR. PAPPALARDO: The hearing before Judge Levy was 20 intended to produce evidence to establish that there was a 21 common interest agreement regarding one thing and one thing 22 only. And that common interest agreement was in place, as 23 argued by us, to protect the conversations and communications

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transactions. At the beginning of the hearing, your Honor, it

by Mr. Burt, as it related strictly to commercial

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was clear that CONMEBOL was not waiving the privilege with regard to commercial transactions, and so the communications regarding them are still privileged.

THE COURT: That may be true, but, again, I think it's beside the point. The only reason that I am advising Mr. Napout about this issue that was presented to Judge Levy is that he understand that the consequence of Judge Levy's ruling, is that it's CONMEBOL who decides whether to waive any privilege or not, and not Mr. Napout, because the privilege belongs to CONMEBOL.

MR. PAPPALARDO: Your Honor, I would disagree with that, and I don't think that's Judge Levy's ruling. I think that to the extent that Mr. Napout was representing CONMEBOL, CONMEBOL can waive. Mr. Burt, your Honor, not Mr. Napout. Having said that, your Honor, confidential communications between Mr. Burt and Mr. Napout are not subject to that ruling, having nothing to do with CONMEBOL.

THE COURT: I'm going to look to the government for a minute. I know there was a reference to that issue towards the end of the hearing; I think you raised it. But all I can say is that in order for Mr. Napout, in my mind, to give a fully informed waiver, I have to be able to advise him about what the implication is of Judge Levy's finding that Mr. Burt represented both CONMEBOL and Napout during the relevant period of time, which is -- now, maybe there is some argument

about what the scope of that co-representation is, or whether or not it doesn't necessarily give CONMEBOL the right to waive privilege to some conversations, or not.

But I think if there's some dispute about that still, I'm not sure any waiver that Mr. Napout gives today will go very far; because he may agree not to appeal Judge Levy's ruling, but he still may want to appeal the decision about the application of the attorney-client privilege doctrine.

MR. PAPPALARDO: If I may, your Honor?

THE COURT: Go ahead.

MR. PAPPALARDO: If I represent two clients, your Honor, and it's clear that I represent both, one client cannot waive confidential communications that exist with the other client. As an example, if they're solely for the other client. In this case, your Honor, I do think it is very clear -- and you can ask Mr. Napout -- that he does not intend to appeal the ruling. What this has to do with is a practical application of going through the documents that were taken from CONMEBOL to determine whether or not they were personal to Napout or to CONMEBOL.

THE COURT: So let me turn to the government for a minute, because this is your application, in a way. Would it suffice, from your point of view, simply to have Mr. Napout confirm that he does not intend to challenge Judge Levy's --

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I'll characterize it as limited ruling or limited finding that Mr. Burt represented both CONMEBOL and Mr. Napout during the relevant period of time? And then leave it to the parties to continue to fight over what that means, in terms of coverage of any waiver or existing surviving privilege.

MS. MACE: Thank you, your Honor. Yes.

THE COURT: Have a seat, and use the microphone. Speak really loudly.

MS. MACE: Just a couple quick clarifying points, with regard to a waiver by CONMEBOL, I don't think there's any need to put on the record today the scope of that waiver, because that's CONMEBOL's, and it can change its position at any time. I agree with Mr. Pappalardo that Judge Levy did not rule on the application of his findings and decision as to specific documents. What the government requests today is that the defendant confirm that he doesn't request a written ruling from Judge Levy, because he understands the bases of Judge Levy's ruling, and also that the defendant will not challenge or appeal the ruling that Mr. Burt represented both CONMEBOL and Mr. Napout.

THE COURT: During the relevant period of time.

MS. MACE: From May 27th, 2015, through April 2016.

And to that end, the government has prepared a set of questions, that I have shown to defense counsel as well, that we think would accomplish what is necessary here to have the

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1	record clear. I haven't heard yet whether or not they agree				
2	to these questions, but I'd be happy to hand them up, if that				
3	would be of assistance.				
4	THE COURT: Any objection, Mr. Pappalardo?				
5	MR. PAPPALARDO: Yes, your Honor. I think the				
6	I'll sit down. I think the only thing for this court to				
7	determine today is whether or not Mr. Napout intends to appeal				
8	the ruling. What he was shown as an example, your Honor,				
9	question two is you know, intrudes upon the attorney-client				
10	privilege, in and of itself. I believe the question for				
11	the Court would be: Do you have conversation with your				
12	counsel? Based upon that conversation, are you satisfied that				
13	you understand what transpired? And based upon that				
14	understanding, knowing that you have a right to appeal, do you				
15	wish to appeal?				
16	THE COURT: Okay. Folks, this is a situation of too				
17	many cooks in the kitchen. I was going to do this a little				
18	more directly. I'm happy to get the input, to be sure. So				
19	I'm going to use a little of what everyone suggests.				
20	Mr. Napout, first of all, do you read or speak any				
21	English?				
22	DEFENDANT NAPOUT: Yes. Yes. Some, yes, I can.				
23	THE COURT: Okay. Have you understood some of				
24	what's been said in English?				
25	DEFENDANT NAPOUT: Yes, some. Yes, some.				

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1	THE COURT: Have you had any difficulty				
2	understanding the Spanish-language interpreter?				
3	DEFENDANT NAPOUT: No, no, no. None, whatsoever.				
4	THE COURT: Now, are you aware that there was a				
5	hearing before Magistrate Judge Levy on the attorney-client				
6	privilege issue?				
7	DEFENDANT NAPOUT: Yes, I was completely aware of				
8	that.				
9	THE COURT: Okay. And were you aware that one of				
10	the issues that your lawyers raised with Judge Levy was the				
11	question of whether Mr. Burt represented both you and CONMEBOL				
12	during the relevant period of time?				
13	DEFENDANT NAPOUT: Yes, I was aware of that.				
14	THE COURT: And the period of time that was				
15	referenced was May 27th, 2015, through April 2016. Was that				
16	your understanding?				
17	DEFENDANT NAPOUT: Yes, that was my understanding				
18	also.				
19	THE COURT: And are you also aware that Judge Levy				
20	ruled against your attorney's position and decided that				
21	Mr. Burt did represent both you and CONMEBOL during that				
22	period of time?				
23	DEFENDANT NAPOUT: Yes, I'm aware of that.				
24	THE COURT: Are you aware of the reasons or the				
25	grounds upon which Judge Levy made that decision?				

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1	DEFENDANT NAPOUT: Yes, I am also aware of that.				
2	THE COURT: Okay. And do you understand also that				
3	one possible implication of Judge Levy's ruling is that				
4	CONMEBOL will be able to decide whether to waive any				
5	attorney-client privilege that might apply here?				
6	DEFENDANT NAPOUT: Yes, I am completely aware of				
7	that.				
8	THE COURT: And that waiver, if they choose to do				
9	that, could be over your objection.				
10	DEFENDANT NAPOUT: Yes, in a limited fashion, as I				
11	heard a moment ago.				
12	THE COURT: Okay. Now, are you aware that you have				
13	the right to challenge, on the first level, Judge Levy's				
14	ruling to me? And by that ruling, I mean his finding that				
15	Mr. Burt represented both you and CONMEBOL.				
16	DEFENDANT NAPOUT: Yes, I am aware of that also.				
17	THE COURT: And are you aware that if I were to rule				
18	as Judge Levy did, you could further challenge that,				
19	potentially, to a court of appeal?				
20	DEFENDANT NAPOUT: Yes, I am aware of that also.				
21	THE COURT: And is it your desire to give up that				
22	right to challenge Judge Levy's ruling, both to me and to any				
23	court of appeal?				
24	DEFENDANT NAPOUT: Yes, that's exactly how it is.				
25	THE COURT: Also, Judge Levy had discussed with the				

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1	parties the possibility that he would reduce to writing his
2	finding about Mr. Burt's representation of both you and
3	CONMEBOL. And if Judge Levy did that, he would put some
4	detail into the decision about the grounds for his ruling.
5	And is it your understanding that your attorneys told
6	Judge Levy that they did not want him they were not asking
7	him to put down his decision in writing? Did you understand
8	that?
9	DEFENDANT NAPOUT: Yes, I did understand that. I am
10	aware of that.
11	THE COURT: Okay. Do you agree with that decision
12	not to have Judge Levy's decision put into writing, on this
13	issue about Mr. Burt representing both you and CONMEBOL?
14	DEFENDANT NAPOUT: Yes. I agree completely. Yes.
15	THE COURT: Is there anything else that the
16	government would have him put on the record?
17	MS. MACE: No, your Honor. I think that's
18	sufficient. Thank you.
19	THE COURT: Mr. Pappalardo, any clarification
20	required?
21	MR. PAPPALARDO: Not of this colloquy, no.
22	THE COURT: All right. Terrific. So that concludes
23	the first part of this proceeding. And, Mr. Napout, you are
24	free to hang up. If you'd like, at a minimum, though, I'm not
25	going to require the interpreter to continue to interpret the

entire rest of the proceeding. Thanks very much, Ms. Becerra, and thank you, Mr. Napout.

DEFENDANT NAPOUT: Thank you very much, your Honor.

THE COURT: Did you want to disconnect, Ms. Becerra?

MS. BECERRA: I think we're going to disconnect,

because it would be hard for him to hear the parties in English. So we'll disconnect.

THE COURT: Thank you so much.

Let's get to the main act here, which is the oral argument on Defendant Marin's and Defendant Napout's motion to dismiss, which set forth different bases. So the way we'll proceed is, I'll let Mr. Marin's attorneys go first with their argument, and then let the government respond, and then have Mr. Napout's attorneys go next, and have the government respond to those.

Mr. Stillman.

MR. STILLMAN: Your Honor, most of what we have to say today, your Honor, is spelled out in our papers, and I'm certainly not going to burden you with repeating that. I think I want to make a couple of observations while we're here. And, also, I don't know whether or not your Honor has seen this; actually, it's helpful. We found it the other day on a government website, and so what it has is a list of the defendants -- I'll call it your case, because it's now in front of you, your Honor, and the status of those cases, and

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1	then there's also a thing called additional cases. You guys,			
2	I'm sure have seen this, right? And it has the other			
3	individuals who have entered pleas to, I assume, the related			
4	case. I'm happy to hand that up, your Honor, to you, in case			
5	you haven't seen it.			
6	THE COURT: I haven't seen what you're referring to,			
7	I don't believe, but I think I'm pretty aware			
8	MR. STILLMAN: It's the first time I've seen it in			
9	two pages, and it seemed helpful. That's all.			
10	THE COURT: Go ahead. Does the government have any			
11	objection to my looking at this?			
12	MR. NITZE: We've seen it.			
13	THE COURT: I think you may have produced it.			
14	MR. STILLMAN: Sorry about that. So when you go			
15	through that, your Honor, what you see is in the			
16	Superseding Indictment, there are 27, I think, named			
17	defendants, of whom 15 have appeared, 10 have entered guilty			
18	pleas, and there are 5 left scheduled for trial, on November			
19	the 6th of this year.			
20	THE COURT: You're right.			
21	MR. STILLMAN: And the second page of the document			
22	reflects, your Honor, that there were ten individuals who			
23	pleaded guilty to, I'm sure, some aspect of what we're all			
24	here about, and there's one corporate-deferred prosecution.			
25	THE COURT: Right.			

MR. STILLMAN: Now, in a sense, your Honor, when you see all that has happened, one would think that, well, we're down five, and this is going to be a short trial that

THE COURT: God willing, yes.

your Honor could knock off in a week, you know.

MR. STILLMAN: I don't think that's the reality, so you kind of ask yourself what's the reality? The reality is that you come to the first charge of this indictment, the indictment reading 235 pages, and it's all about the RICO charge, so it's the RICO charge that we address in our motion, your Honor. And, as I get it, it's a classic hub and spoke. I think that's the parlance of the day, the hub being, FIFA. Your Honor knows what that is. FIFA, the hub and the spokes, are the various confederations; CONMEBOL, CONCACAF, UEFA -- I don't know how to say that -- CAF, and AFC, and OFC.

And so assuming that I'm correct, your Honor, that the analysis is the hub-and-spoke conspiracy, the point that we make in our motion, and the reason that we bring this on before you, is that this is a wheel without a rim. And it is the absence of the rim, your Honor, that drives our motion to dismiss, at this time.

THE COURT: Yes.

MR. STILLMAN: And in the absence of the rim, we need to look at what is the relationship, what is the relationship, between my client, Jose Maria Marin, going on

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85 years of age, now faced with this rimless RICO conspiracy charge that's going to have him in federal court for, I have heard -- the lowest number I heard was 6 weeks, and if I had to put a nickel down, I'd tell you, in spite of our best efforts, it would be longer than 6 weeks. But that's neither here nor there, for the moment, your Honor.

And so when I look at the absence, the absence of this rim, your Honor, the government -- one of the things the government says is, well, look at -- there was a tournament called Copa América. And Copa América, apparently, your Honor, the CONMEBOL confederation, together with the CONCACAF confederation, got together and they did a tournament. And so the government says that begins to give you some of the rim. Well, it is kind of ironic that the government would say that, because that tournament took place once in a hundred years, so you kind of wonder where that connection comes from.

And so my point is, your Honor, that even if you took that and you put that on the rim, you couldn't drive this wheel very far, because it would collapse, in as much as the legs of the -- the spokes of this rim really don't come together. And so the government says, well, sorry, Stillman, you didn't look at our indictment. Didn't we state in our indictment that these groups conducted business with one another and they worked together? And they say, well, the

case law says that's enough for us. We've said that, and we'll see you in court.

And if you're right, at the end of the trial, and you make your Rule 29 motion, and we were wrong and you were right, you walk away from the courtroom. And the reason I made this motion, your Honor -- and we understand, you know, this is a long time. I understand I have the uphill battle on this point, but I felt sufficiently strong about it that I thought we should bring it to your attention, at this time. Look, I understand the U.S. Attorney's Manual doesn't bind them, as a legal proposition, but it's certainly instructive to look at the manual when the manual says that in these situations -- they're saying to the troops, you know, the lawyers representing them, you know, give some detail here when you're doing one of these RICO cases.

That's my simplistic way of making the point, but I think it makes the point kind of well, your Honor. And the fact of the matter is they haven't done that here. So Jose Maria Marin, and myself, Jim, and Julio Barbosa are left to put our defense together, recognizing that we're going to be facing this very lengthy trial, with what looks to be a real flaw that comes out at the end, and we raise it at the end and we win, okay, wonderful. But what I'm trying to do is avoid that, but not avoid a trial, your Honor. I think it's important for you to have our position on this very clear.

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At the end of the day, your Honor, our view is that you dismiss the RICO, and there will be a trial. There will be a trial of Jose Maria Marin on six very serious federal criminal charges, and, indeed, one of those have three tournaments, so to speak, your Honor, and two charges for each, a wire fraud and a money laundering for each. And when you look at them, and if he gets convicted of any or all, he's facing substantial federal prison time. So I guess what I'm saying is the RICO should go. I'm not saying it's a walk in the park for him; there's still a battle ahead.

But there's a battle, your Honor, that frees us from having to deal with the RICO conspiracy that they say lasted 25 years, that spanned continents, that Marin may never have walked on but certainly never conspired on. There will be no evidence that he had anything to do with any of those other things. And as I said, he will stand trial. He'll have to stand trial on their theory of the Copa América tournament and any alleged corruption they say happened there, and he'll have to answer charges.

Our presentation to your Honor, by dismissing -- I understand, you know, as I was putting this together -- and the reason I handed that document up to you is that -- so here I am moving to dismiss a RICO count that 15 people have said they're guilty. So you can say, Stillman, look, everybody else seems to have no trouble with that; how come you have

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trouble with it? And the reason we have trouble with it, your Honor, is because it is as it affects Jose Maria Marin, and it is on that basis, as we spell out in our papers, we would urge your Honor to dismiss Count One as to Mr. Marin. Thank you.

THE COURT: Can I ask you a question, though? I must confess when I read -- it's a metaphorical question, in the sense that I'm asking you about your metaphor. You use this rimless wheel, and I have to admit I had some trouble understanding exactly what you meant. You mean there's no connection that keeps this conspiracy together, in your mind.

MR. STILLMAN: I'll tell you exactly when. And you'll laugh at me, so I won't tell you. The first time I saw a conspiracy case, I was a 22-year-old kid, working for a federal judge, and still in law school. And the reading, as conspiracy law evolved -- your basic conspiracy, you know, I get together with my partners over there, and we have a conspiracy. But things became more complicated. The way this indictment is structured, the theory of this case, is you have FIFA, this federation of soccer, and paragraphs about the great things they're doing for soccer, this great sport that -- it's really a bigger sport outside of America, but it is in America, at least now.

And then you have these confederations; one in Africa, and one for South America, and one for Central

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America. And so where they connected, they're connected at the center, because they're all hooked into FIFA; they go to FIFA meetings, and they do all these FIFA meetings. But insofar as the allegations of corruption, of taking all this money, and cheating, and lying, and all that stuff, that, if you look at this, the way the government has -- the way this is structured, and the way this plays out, is it happened separately in each of those six spokes of the wheel.

And there's never, that piece of evidence, at least alleged in this -- that I see in this case, is somebody says, hey, let's get the six groups together, let's sit down, let's talk, let's plan, conspire together, so that the rim now sits on the wheel, on the spokes. And it just doesn't exist here, your Honor; that's the reason for the metaphor. And I believe that that's -- you'll find case law that talks about it as well.

THE COURT: But isn't RICO conspiracy different, exactly, in that way, in that to allege sufficiently -- because we're talking about allegations versus proof, which is one of the problems I have with your motion; is that you seem to be focused on allegations of specific evidence or proof, because there's no question here that this is a very detailed indictment. It spans hundreds of pages; right?

MR. STILLMAN: Two hundred and thirty-five paragraphs.

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THE COURT: But to allege an enterprise, really, it			
just has to be an association in fact. It doesn't necessarily			
have to all have worked together on these particular corrupt			
events or predicate acts, per se; and there are many			
paragraphs in the indictment about how FIFA did work together,			
and had all these constituent groups, of which your client was			
an official for one of them. And so I think the battle you're			
fighting is a bit like tilting at windmills, maybe, because			
this is why RICO was structured, I think, the way it is. It's			

MR. STILLMAN: In some sense, that's right. And it's interesting that your Honor uses windmill, because windmill is another --

not your typical conspiracy, necessarily, the hub and spoke

you describe, but it really is a much more overarching

concept, isn't it, in the way it's written.

THE COURT: Another round thing that spins.

MR. STILLMAN: So it's kind of another illusion.

I'll use that term.

THE COURT: We should stop.

MR. STILLMAN: I would say the government is tilting those things. But sorry.

THE COURT: Perhaps.

MR. STILLMAN: The point, your Honor, is --

THE COURT: That could be their Exhibit Number 1.

MR. STILLMAN: The Supreme Court in the *Boyle* case

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spoke to that; talks about that there are three factors of the 2 association in fact required for RICO. And then Boyle said 3 for purpose, purpose, do bad things in soccer; second, 4 relationships among those associated with the enterprise; and, 5 third, longevity. So, one, the purpose: Do bad things in 6 soccer. Longevity: Twenty-five years.

So the issue that we turn to, your Honor, is relationships among those associated; that's our point. 0ur point is that to the extent that Jose Maria Marin was associated with anybody, in what he's alleged to have done, his association was limited to his spoke -- to that spoke, your Honor. He wasn't associated with any of the other people involved in the other spokes.

THE COURT: But you don't disagree -- because I think you're acknowledging you have an uphill battle -- that the allegations in the indictment say all the things they need to say, in terms of there was, in fact, this association and communication; you just don't agree that that's what they're going to be able to prove, but in terms of the pleading of the indictment, is there really some defect you can point to, other than you don't think the government will be able to prove it?

MR. STILLMAN: Your Honor, the defect I point to is the failure to put in sufficient -- so that when your Honor looks at this, and we're down the road, and we're on trial,

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and it's now -- we're into December and wondering whether we're going to have a Christmas recess during the trial, wondering whether or not -- where's the evidence that gives you that rim to the other spoke, your Honor, and I suggest --

THE COURT: But that's what discovery is for.

MR. STILLMAN: I get all that, but I'm saying, if you said to me, look, Stillman, if you want Marin to go home and that's the end of the case, he doesn't go home, he has to sit in a federal courtroom and defend six federal charges.

THE COURT: He just doesn't want to have to defend this one.

MR. STILLMAN: Yes, ma'am.

THE COURT: All right. Mr. Nitze or Ms. Mace.

MR. NITZE: Yes, your Honor, just briefly. First, RICO conspiracy is a separate offense from the others, and that the defendant faces six other serious federal felonies doesn't say anything about whether the RICO conspiracy itself is properly charged, and the government believes it is. We understand the crux of Mr. Stillman's argument to be that --well, first of all, it is not a hub-and-spoke conspiracy; it's an association in fact enterprise that's been alleged, and we understand the crux of the argument to be that it's not properly alleged; that there's not enough connectivity among confederations, for example, to sustain the pleadings.

And the indictment, if you want me to repeat all

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that's in our papers, but there are many allegations sufficient to meet that requirement in the charging instrument. The indictment alleges that the members functioned as a continuing unit; that the congress of FIFA is made up of its -- representatives of its member associations; that the confederations appoint vice presidents and ordinary members to the Executive Committee. These are people sitting down together to conduct the business of FIFA and other confederations together.

The six Continental confederations worked closely with FIFA and with one another. They organize international soccer competitions on a regional basis, sometimes cooperating and coordinating with one other. Over time, the organizations formed to promote and govern soccer and the regions -- and that includes the sports marketing companies that produce the games and put them on television for people to watch -- became increasingly intertwined with one other and with the sports marketing companies. The elements of the association in fact enterprise are alleged to work together.

The *Boyle* case cited by the defense sets forth some minimal requirements that must be alleged. We easily satisfy *Boyle*, and, in fact, *Boyle* lifts a whole set of requirements that are not presented by a proper racketeering charge, structure, and hierarchy, and certain organizational elements that needn't be alleged.

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	Proceedings 27				
1	THE COURT: One question for you, though,				
2	Mr. Stillman said it has to have a common bad purpose; I don't				
3	think that's what Boyle says. It just has to have a common				
4	purpose; right?				
5	MR. NITZE: An enterprise may have a lawful and				
6	legitimate purpose and be corrupted by the people who conduct				
7	the affairs of the enterprise or conspire to do it through a				
8	pattern of racketeering activity. So they bring in criminal				
9	conduct into the affairs of an enterprise. The enterprise's				
10	stated goal and purpose needn't be, on its face, criminal.				
11	And, here, certainly FIFA and the world's governing bodies of				
12	soccer and sport marketing companies are not conceptually				
13	THE COURT: out to do evil.				
14	MR. NITZE: They've been victimized by the theory				
15	of the government's case is that the governing bodies, FIFA,				
16	and the confederations, and the associations have been				
17	victimized by the conduct.				
18	THE COURT: Did you want to respond at all,				
19	Mr. Stillman? Come up with any more round objects? I'm				
20	kidding.				
21	MR. STILLMAN: I just want to say this, your Honor,				
22	as I listen to Mr. Nitze, your Honor, I mean, with all of that				
23	governing and all of that cooperating, and maybe if you don't				

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like my rim and spoke, spoke and whatever it is --

THE COURT: Hub and spoke.

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1 MR. STILLMAN: Then, as I listen, it's kind of like 2 silos, because you have -- each of these confederations, 3 there's a silo. And I read the cases, too. I see what the cases are saying, but it just strikes me, your Honor, that you 4 would think that there would be some allegations -- something 5 6 in this 235-paragraph indictment that would give you some 7 information, some step to show you that there was -- that this 8 corruption, this terrible thing -- and those things happen, 9 and they are terrible things, but that there was some 10 coordination among the confederations, so that you could have 11 some comfort in knowing that this was one RICO conspiracy, 12 rather than several RICO conspiracies. Thank you. 13 THE COURT: One last question I have for you, you 14 did also argue duplicity. 15 MR. STILLMAN: Duplicity, really -- if your Honor 16 grants our motion, then the duplicity argument falls away. 17 would put it down as a make-weight argument and wouldn't worry 18 too much about it. 19 THE COURT: I won't worry myself about that one. 20 Mr. Pappalardo. 21 MS. PINERA-VAZQUEZ: Ms. Piñera-Vazquez. Thank you, 22 Judge. Judge, we're a little more ambitious than

Mr. Stillman.

THE COURT: How dare you say that to poor

THE COURT: How dare you say that to poor Mr. Stillman.

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MS. PINERA-VAZQUEZ: A little bit more ambitious. Just a tad. We submit that all five counts on which our client has been charged should be dismissed, because the Superseding Indictment does not allege sufficient allegations to apply extraterritorial jurisdiction. It's a bit more of a technical issue. But as I spent yesterday, for many hours, watching what was going on in the news and trying to do this, I realize it can be simplified, and that's what I hope to do today, in order to add what we filed in our pleadings. I'm going to be brief, because I don't want to repeat, and I'm going to go to the crux of the problem. You have a question? Go ahead.

THE COURT: I think the simple version of it in my mind is -- I would have to agree with you that the wire fraud alleged is not a proper domestic application of the statute, I think, to agree with five six of your argument. And then the last part of it would be, it would be unreasonable, in any event, because it seems to me your arguments sort of collapsed one onto the other. If the wire fraud that's charged, the wire fraud conspiracy, is not a proper domestic application, you then argue that it doesn't constitute a proper SUA for the money laundering; right? And, then, the whole RICO charge collapses because of those two charges collapsing. That's sort of it, in a nutshell; right?

MS. PINERA-VAZQUEZ: As to Mr. Napout, the predicate

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acts as to the RICO were money laundering and wire fraud.

THE COURT: Focus on why it's not a proper domestic application on the wire fraud statute, as to Mr. Napout.

MS. PINERA-VAZQUEZ: Then I take it the Court wants me to address the second step of the *RJR Nabisco* case. And I think before I answer the question, I'd like to point out that the *RJR Nabisco* case and the *Microsoft* case were both decided in June and July of 2016, were decided after that Superseding Indictment was returned, in December of 2015. And I think that's important to note, because the law did change in that *RJR Nabisco* case. With your specific question as to the wire fraud, because you're absolutely right, our argument either rises or falls on the wire fraud.

The *RJR Nabisco* case, in the 2nd Circuit, before it went up to the Supreme Court, specifically held that wire fraud could not be a basis by which to apply the domestic application of -- could not be applied extraterritorially. What does the court say? The courts say we have to look at the focus, the focus of the wire fraud statute, which would be the second step of *RJR Nabisco*. Because Congress never said that wire fraud was specifically to be applied territorially, then, in this case, what conduct -- and I want to get the language correct, exactly right. The question becomes what is the focus of the wire fraud statute? That's the relevant question; what is the focus of the wire fraud statute?

Now, specifically as to Mr. Napout, I think it's important, because there's 27 defendants, 26 of which are all foreign nationals, involving a foreign conspiracy, involving foreign-born victims. So I think it's really important to be specific as to Mr. Napout, who was a foreign national from Paraguay. What is the focus of the wire fraud statute as to Mr. Napout? Well, we can't assume what Congress would have wanted; we have to look at what makes sense. The focus from the wire fraud statute case was that, as I was able to locate, is really not the actual use of the wire but where was the scheme to defraud? It's a protection of the fraud. That's the focus of the statute.

THE COURT: Let me stop you for a moment. You add this additional qualifier; what is the focus of the wire fraud statute as to Mr. Napout? The last three words are what I'm focusing on. The analysis seems to be what is the focus of the wire fraud statute period. Does it have to be specific to the application in this case? Do you know what I'm saying?

MS. PINERA-VAZQUEZ: It has to be sufficient as to the allegations related to Mr. Napout in the Superseding Indictment. In other words, the question is --

THE COURT: Do the allegations in this case satisfy whatever the focus is, in other words, address whatever the focus is in the wire fraud statute?

MS. PINERA-VAZQUEZ: Exactly. Yes, your Honor. So

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our position in this case is that the government has not alleged sufficient -- specific facts. They've alleged conclusionary allegations, conclusions. They have not alleged specific facts or allegations to overcome the application of the wire fraud statute extraterritorially. What's important about that, Judge, is in the indictment -- and I think

Mr. Stillman pointed out, yes, it's a 265-page indictment with 92 counts, 27 defendants, 15 schemes, and that sort of gives the impression that it's detailed.

It may be detailed, generally, but it's not detailed as to my client, Mr. Napout. The allegations as to Mr. Napout are all conclusory, in that they bunch him in with, for example, Copa Libertadores. They bunch him in with a group of six. Yet, they don't specify how -- and I'm not saying specify in detail; they just have to give more than conclusionary allegations to apply the wire fraud statute extraterritorially. And I think it's important to point out that the courts have held, in assessing the focus of the wire fraud statute, that it's also important for the court to look at the elements of the wire fraud statute and where those elements took place.

And I'm sure the Court's aware that the three elements are the formation of a scheme, to defraud victims of money, and the use of the wire communication in furtherance of the scheme. In this case, according to the allegations in the

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indictment, the scheme to defraud the victims was not formed in the United States; it was formed outside the United States. There's not one allegation as to Mr. Napout that the scheme was formed in the United States.

And the money, which will be to defraud the victims of money, where are the victims? The victims are not in the United States, because the United States government is not a victim in this case. According to the government, the victims in this case, allegedly, are FIFA, which is based in Switzerland; CONMEBOL, which is based in Paraguay; CONCACAF, which, I think, may be in Trinidad. I'm not sure where the base is right now. And the other international organizations. So the victims are not in the United States.

The only potential use or connection to United States would be the use of the wires. This is important, because if you notice in the indictment, the government hinges its entire argument on the use of the banking system in the United States. I mean, that's what it boils down to. How on earth does the United States become involved in a game of soccer, an international sport that before the last 20 years didn't even exist in the United States? Didn't exist.

How did they become involved and all of a sudden bring the heads of all of these powerful organizations -- who in many of their countries commercial bribery is not even a crime, how do they get them and bring them to the United

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States, pick them up and bring them over here? Some of them had bank accounts in the United States. Leoz had an account in Merrill Lynch; somebody else had an account in Citibank, and they used those wires to transfer money. I've seen e-mails from Torneos, which, in this case, was a marketing company headed by Alejandro Burzalo, who basically was based in Argentina. This is important, your Honor. Just give me a second.

THE COURT: I'm only looking at our court reporter.

You're using a lot of words --

MS. PINERA-VAZQUEZ: I'll stay and spell.

THE COURT: Just pause. If you use a word like Libertadores, which I can't pronounce nearly as well, you have to stop and spell it out.

MS. PINERA-VAZQUEZ: I will.

THE COURT: Just take a breath. Take your time.

MS. PINERA-VAZQUEZ: Okay. So the question becomes how does Torneos, T-o-r-n-e-o-s, that is a sports marketing company based in Argentina, Buenos Aires, headed by Alejandro Burzalo, who is an Argentinian citizen, who is basically, according to the allegations in the indictment -- that's what I'm going to focus on -- supposedly paying bribes to these individuals all over the world to secure marketing rights?

Now, none of these people are government employees. There's a C.P.A. that is not implicated, just basically these heads of

soccer organizations. And now I lost my train of thought before.

THE COURT: I think you were trying to say none of this happens in the U.S.

MS. PINERA-VAZQUEZ: I'll go back to this -- I was thinking of the spelling. What happens? The only way the government gets the hook is the banking system. Now, what's really important as to Mr. Napout is that there's not one allegation in the indictment that Mr. Napout either used any bank in the United States to receive, transfer, or deposit money. None. And that's important, when you look at the other defendants, because in the indictment there are allegations as to other defendants and the use of the wires. That's not alleged in this indictment as to our client.

So if you look at it that way, the formation of the scheme to defraud the victims, which is the Copa Libertadores scheme, the CONMEBOL, which did not take place in the United States -- it took place outside of the United States, in South America, and the victims would have been CONMEBOL, which also took place -- is an entity outside of the United States, and there's no allegation that Mr. Napout used any wire communication in furtherance of the scheme. That, along with the money laundering, based upon which -- I understand your Honor also understood the argument, because they use wire fraud as the specified unlawful activity to support the

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laundering of the proceeds of the CONMEBOL.

Those two counts were false because they don't have -- under *RJR Nabisco* and the *Microsoft* case, there's not enough -- the focus of the wire fraud statute cannot be -- doesn't have domestic application, and that's the same thing for the other scheme that Mr. Napout is charged in, which is the Copa América scheme. Again, the same thing; there's no allegation in the indictment that the scheme was formed in the United States, that the victims are U.S. either residents or citizens. They're all foreign entities.

It's important, because you can be a victim and you don't have to be a U.S. citizen, but it's overwhelming in this case. There are no U.S. victims. In this case, all the victims are, according to the indictment, FIFA, CONMEBOL, CONCACAF. Those are the victims. And I don't know if you have any other questions, but I think what's really important here -- and I hope I say this word right, but in *RJR Nabisco*, the court, Judge Alito, for the majority, and I believe it was a five-four decision, says something that is so emblematic in this case.

He says the United States governs domestically, but it does not rule the world, and that, in this case, is what the government sought to do, rule the world of soccer. Why? According to the indictment, because some of the banking systems were used. That's how they get their hook in the door

as to the entire indictment. But as far as Mr. Napout, there isn't sufficient evidence to overcome the presumption of not applying domestic laws extraterritorially.

THE COURT: Let me ask you, though -- I know the government has argued to some extent that they need only show the use of the wires, and that's enough. And, spoiler alert, I'm not sure I entirely agree with that reading of RJR Nabisco or the statute as it stands right now. But I think you're ignoring many other allegations in the complaint about the nexus, or focus, or involvement in U.S. parties and interests. So, for example, there are allegations that the scheme involved sales of broadcasting rights in the United States.

So, I guess, going to your victim argument, to the extent that that process got corrupted, that would certainly implicate interests in the United States. The organizing of soccer matches in the United States, that was also alleged as part of this scheme. And I'm referring now to the Libertadores scheme number two, which is Count Nine; the holding of some meetings, actually, in the United States; the use of the wire facilities and financial institutions.

Now, you say that that's all that was used, but even focusing on that, if co-conspirators are using the banks and the wire system in the United States, it's hard for me to see why that doesn't go to the focus of the wire fraud statute, which is what this is about. But to the extent that you want

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to broaden that analysis -- and I don't disagree with you that the law may require me to look a little broader, and there was a case that you relied on, and I think not inappropriately, and I'm going to butcher the name of it, but --

 ${\tt MS.\ PINERA-VAZQUEZ:\ Starts\ with\ a\ "P"?}$

THE COURT: Yes. Exactly. Prevezon Holdings.

MS. PINERA-VAZQUEZ: There's actually been a couple more, Judge, which I'd like to --

THE COURT: *Prevezon* supports your position that if you have, say, three wire transfers that pass through the United States, that may not be enough. I guess my point is that's not all that's alleged here, and why aren't all of these other things? That was just one scheme; there are a couple of other schemes. Your other argument is that -- but Mr. Napout is not alleged to have done any of these things, namely meet in the United States, or send the wires through the United States, or arrange for soccer matches in the U.S.

But that, then, ignores the fact that he's charged as part of a conspiracy; and for the conspiracy, as you know, he just needs to agree that somebody within this conspiracy is going to do some of these things, namely send wires through U.S. financial institutions, or arrange meetings in the U.S., or engage in conspiracy to achieve a purpose, and somebody then carries out acts that do touch upon the soil, as well as the interest of the United States.

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So it strikes me that you're viewing the government's argument so narrowly -- or, rather, the allegations in their complaint so narrowly that you're ignoring what I think are legitimate allegations of not only the use of the wires, which one could argue is the focus of the wire fraud statute, but the greater interest of the United States. And, by the way, these marketing companies that you mentioned, some of them are based in Miami; right? Trafficking is one of the big ones that implicated in many of these schemes. Isn't that enough?

MS. PINERA-VAZQUEZ: Judge, if they would have done that, that would be enough.

THE COURT: For a domestic application. Sorry. I should have been clear. For a domestic application of the wire fraud statue.

MS. PINERA-VAZQUEZ: No, Judge, and let me explain to you why. If they would have done everything that the Court just said, they would have alleged, not proven -- would have alleged that Mr. Napout agreed that other people were going to use the wires in the United States to transfer proceeds of a bribe, there would have been more specific and not just been conclusory allegations that reached conclusions, and then maybe that would have been enough --

THE COURT: Let me stop you for a second. They allege he participated in a conspiracy to accept bribes with

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respect to the marketing and broadcasting rights for various tournaments. You're saying, though, that more than that, they would say he conspired specifically to use the US wires to do that?

MS. PINERA-VAZQUEZ: I don't necessarily think that it has to be that language, but they have to say more. They conclude that he entered into an agreement to commit wire fraud. That's basically all they've done; they haven't listed anything else. And I don't want to get confused. There's 15 schemes going on in this indictment, 15 schemes of which my client is only charged in two. While I believe you said Traffic, which it is based in Miami, down the street from my office, to be honest. It is based in Miami, but my client had nothing to do with Traffic, so that wouldn't apply to him.

The important thing to understand here -- and I think *RJR Nabisco* does it well and also a recent case, which was the *Petroreos*, P-e-t-r-o-r-e-o-s --

THE COURT: That is actually the case I was thinking, not *Prevezon*.

MS. PINERA-VAZQUEZ: -- which is a 2nd Circuit case. Basically, your Honor, there could be -- in this case, they actually say exactly what the court says. They begin with three minimal contacts with the United States; the financing, a witness came here; the invoices were sent to bank for payment, and the bank issued payment. However, absent any

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allegation that the scheme was directed from or to the United States, the activities involved in the alleged scheme falsified took place outside the United States.

THE COURT: But the fact that the schemes did involve arranging from matches in the United States or broadcasting rights to the United States, you don't think that it brings it within even that language?

MS. PINERA-VAZQUEZ: I don't believe that. My client, with regard to what the Court is saying, is not sufficiently alleged in the indictment. And as far as the two schemes my client is (sic), which is Copa Libertadores and Copa América, there's no allegation in the indictment regarding what your Honor just said, and I think that's the problem. There is a presumption that domestic laws do not apply extraterritorially, and that's what -- the Eastern District of New York, 2nd Circuit, all the way up to the Supreme Court, and that's why they instituted this two-step statute.

And it's important to understand that there has to be more than simply the use of the banks; otherwise, quite frankly, your Honor, we can basically indict, probably, everybody in the world, because our banking systems is used by the entire world. So we can probably allege some crime that is not a crime in whatever, in France, and indict anybody. So I think that's why the court, I think, sought to limit the

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exercise of jurisdiction with the *RJR Nabisco* case. And we submit that, our client, all five counts fail, because they hinge and are based on the wire fraud.

THE COURT: Thank you very much.

MR. NITZE: Yes, Judge. Thank you. First off, the indictment alleges significant numerous ties to the United States. Your Honor has touched on some of them, and I won't go through all of them here, but just to give some example, CONCACAF, a confederation known as CONCACAF, is based in Miami. It was based in New York. The U.S. Soccer Federation is a member association of CONCACAF.

THE COURT: And CONCACAF is charged if Count 83, with respect to Mr. Napout.

MR. NITZE: Is a part of the enterprise. The charged enterprise is an element of the association in fact enterprise, as are corporate entities that have bases of operation in the United States, including -- you mentioned TUSA, which is based in the United States. So there are victims based in the United States. CONCACAF and the U.S. Soccer Federation would count as victims. There is activity meetings. There is physical conduct by charged defendants in the United States. The indictment alleges that profits from these schemes were derived in part from the growing market for soccer in the United States.

The indictment allegations that Mr. Napout and his

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co-conspirators -- I'm just going to read a section of it. That their reliance on the U.S. financial system was significant and sustained, and was one of the central methods and means in which they promoted and concealed their scheme. All of these allegations are important, and they reflect that this case has real profound affects and ties to the But it is, I think, important for us to say United States. that doesn't actually matter for your analysis, with respect to the wire fraud counts and the assessment under the test set forth in RJR, as to whether these are being applied domestically or extraterritorially.

The focus of congressional concern was the use of the U.S. wires, and there is guidance from 2nd Circuit cases and district court cases addressing criminal wire fraud charges that make that point clear; and they often involve allegations where the conduct, or the defendant, or the victims were not located in the United States. So, for example, to take off three of the 2nd Circuit cases that are often cited in this context, Kim, you have a defendant who challenges wire fraud counts because there was no conduct by the defendant or codefendants --

So one question for you -- I mean, these THE COURT: are all pre-RJR Supreme Court cases. Do you think that that would affect -- I mean, the problem is we don't know,

25 necessarily, because there aren't any post-RJR Nabisco cases.

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MR. NITZE: *RJR* does not disturb the analysis of whether a wire fraud is -- how you assess whether a wire fraud charge is being applied domestically or extraterritorially. *RJR* assumes without reaching the issue that these are domestic allegations, domestic wire fraud counts, and so RJR's analysis sort of clarifies the test that you apply, and then gets into racketeering, the racketeering statute. And there had been discussion in the Circuits below and disagreements about whether you should focus on the location of the enterprise, or the affects of the racketeering activity.

And *RJR* clarified that you look at -- it has extraterritorial reach to the extent the predicates are alleged -- are properly alleged, extraterritorially. Another important aspect of *RJR*, which does and should inform how you read some of the cases, especially in the civil RICO context, is *RJR* addresses the private right of action. And it's clear from some of the cases cited by counsel for Mr. Napout that in the civil RICO context, where the court is grappling with the prospect that private plaintiffs will be enforcing U.S. law without the check of prosecutorial discretion, which is specifically referenced in *RJR*, that there's a distinction to be drawn.

They're grappling with how to set up a screen or prevent private litigants from using U.S. courts and the reach of the racketeering statute to get trouble damages, and

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attorneys' fees, and the remedies that are provided there. So you have below, before *RJR*, various ways of approaching it, some of which, frankly, ignore the cases on the criminal side of the ledger; the *Gilboe*, and *Kim*, and *Trapilo*, the cases that make clear that what Congress is concerned about in the wire fraud statute is the use of U.S. wires to further fraudulent schemes and enterprises. And so the Supreme Court in *RJR* says you must allege a domestic injury. Basically there's a separate extraterritoriality analysis of that 1964, the -- that provision provides private right of action.

THE COURT: *Petroleos*, the case relied upon by the defense, you would distinguish that in some way, or say that that does not negate the findings of *Kim*, and *Gilboe*, and *Trapilo*.

MR. NITZE: Certainly. That case is in the civil RICO context. It's defendants suing -- I think working on -- a refinery suing Mexico's national oil company or a subsidiary of it, Pemex, and the court -- the court in *Petroleos* doesn't even engage in an analysis of wire fraud. It's actually at the level of RICO, without digging into the predicate activity. And it talks about the thrust of the racketeering activity, whether it's being directed at the United States. It uses language very much akin to the conduct and effects-type language that *Morrison* rejected, and that *RJR* confirms is not the way you look at wire fraud.

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THE COURT: But I agree with you that RJR, the Supreme Court decision, didn't necessarily change the analysis that much and largely affirmed what the 2nd Circuit had already held below. Given that that's true, don't you think the test is a little bit broader than what you're suggesting? It's never going to be enough, even for the prosecution simply to say we had three wires that went through U.S., and that's enough for us to have a domestic application of the wire fraud statute. You would agree with that?

MR. NITZE: No. If you look at the cases cited in our brief, the circuit cases, *Kim*, *Gilboe*, *Trapilo -- Gilboe* is a nonresident alien. The criminal acts all occur outside of the United States. They had no detrimental effect on the United States. There are some more recent district court cases worth looking at, because unlike the *Petroleos*, and the district court cases in the civil RICO context, these are squarely criminal RICO. *Hayes*, for example, is a Southern District case that involves manipulation of the yen. Lie bore (phonetic) rate by an overseas defendant, and I'll quote a piece of that ruling, which says:

The complaint alleges that the defendant conspired to manipulate the lie bore (phonetic) for yen using United States wires. Accordingly, there is no extraterritoriality here. The complaint alleges domestic application because Congress' legislative concern was to

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prevent the use of United States wires in furtherance of fraudulent enterprises.

There's language like that throughout those cases, the district court and circuit cases, which basically indicate that, per *RJR*, which, along with *Morrison*, clarifies that what you're looking at is the conduct relevant to the focus of the statute, and the focus of the statute here is the use of the U.S. financial system, U.S. wires, to promote fraudulent schemes.

THE COURT: No matter how de minimis. My question really is -- the position you stake out, and it's not necessary for me to agree with that, but I'm curious about what the limits you would say are on the government's authority to prosecute, via domestic application of the wire fraud statute, conduct that may really be focused entirely outside the U.S.

Let's say we have a scheme that is completely focused somewhere outside the U.S., and just to use the same language, or terminology, victims are all outside the U.S., the scheme was hatched outside the U.S., and the only connection is three wires -- let's just use that example -- that happen to pass through the U.S. banking system. It's your contention that that would be enough to apply domestically the wire fraud statute?

MR. NITZE: I would say first that your Honor

Proceedings 48 doesn't have to get anywhere near to --1 2 THE COURT: I agree. 3 MR. NITZE: -- considering a kind of outer-bounds 4 case, even if we're just focusing on wire activity. That's an important point to make. There are lots of allegations in the 5 indictment, and there will be trial proof relating to conduct 6 7 in the United States, effects in the United States, outside of 8 the use of the financial system and the wires. 9 THE COURT: Part of your argument is nothing more is 10 necessary. 11 MR. NITZE: Yes. So put that aside, because the law 12 is fairly clear, especially after RJR, that, conduct and 13 effects, this is precisely what *Morrison* said you're not 14 supposed to do. 15 THE COURT: And Kiogal (phonetic). 16 MR. NITZE: Yes, in *Kiogal*, it's slightly different, but it's a jurisdictional statute. But, Morrison, you have a 17 18 mortgage security broker, basically, in Florida with lies in 19 Florida. There's lots of conduct in Florida, but because the 20 shares that were purchased were on a foreign exchange, the 21 analysis in Morrison was the -- Congress' concern in passing 22 10(b) and the rule that flowed from that 10(b)(5) was the use of domestic exchange. 23

And so it doesn't matter that you've hatched the scheme here, that the lies were told here, that the source of

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the fraud is here. What Congress is worried about is the use of the domestic exchange. So when your Honor asks questions about affects and conduct, *RJR* and *Morrison* make clear that that's not the inquiry. So my point is if we just focus on wire activity, putting aside that there are, in fact, here, we would meet a conduct and affects test, is the government's position. Put that aside, just focusing on the wire activity, you're still not anywhere near a universe where you're looking for: Is our three stray wires enough for us to hang our hat on? This is alleged and will be proved, systemic reliance on the U.S. financial system.

THE COURT: I don't disagree with you about any of that. My only question is trying to have you articulate what limits, if any, you think there are on the government's authority. In other words, three wire transmissions for a scheme that really has no other affect or sort of -- and I apologize for using terminology that, I agree, is no longer the operative framework, but that really have no other connection to the U.S. but that. You would not argue that, I don't think, just because it's the, trust me, the prosecutors are doing the right thing?

MR. NITZE: The check of prosecutorial discretion is an important one, as you distinguish between civil and criminal RICO, and it's something that the Supreme Court talked about in *RJR*, and it's why that private right of action

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1 caused that difficulty and generated the opinion that it did,

2 and I think is why some of the civil RICO cases are different.

But it's not a question of whether you're to trust the

4 prosecutor; Congress has determined that the use of U.S.

5 wires, which -- in furtherance of a fraudulent scheme. It may

6 be true the whole world relies on the U.S. financial system,

but one hopes the whole world is not using the U.S. financial

systems to promote fraudulent schemes.

What Congress says is if you come here, use -- when I say come here, use at the stability of our markets, the stability of our wire facilities, and our banking institutions to promote fraudulent schemes, you're in violation of federal criminal law. And the cases that I have mentioned, the circuit cases, Kim, Gilboe, Trapilo, and, I think, Allen and Hayes, recently, out of the district court, those cases are decided on arguments similar to the ones your Honor is advancing here; that is to say the defendants in those cases say I wasn't in the U.S.; the scheme wasn't hatched in the U.S.; the victim wasn't in the U.S.

In *Trapilo*, in addressing that type of argument, the court says these cases teach, as the statute plainly states, what is proscribed is the use of the telecommunication system of the United States. Nothing more is required. The identity and location of the victim and the success of the scheme are irrelevant. Now, I guess I prefer not to advance

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our argument way into an area that's very far away from where our case is, but I think those cases stand for the proposition that if you are using the U.S. wires to advance a criminal scheme, you're on the hook. And I think RJR's analysis, the test that it clarifies, and that Morrison clarifies, make that clear; that's what you're looking at. But, here, they're wires galore, reliance on the financial system galore, and so we're not close to -- whatever that line is, even if I were incorrect, that no matter what, the use of the wire puts you on the hook. We're not close to that line.

THE COURT: Did you want to address at all,

Ms. Pinéra's argument about an allegation that the conspiracy
actually contemplated using -- I guess you are saying it
doesn't matter if the conspiracy is alleged, contemplate use
of the wires. But I think you have alleged that, as a matter
of fact, that that was contemplated as part of the conspiracy.

MR. NITZE: Yes. Not only we wouldn't need to prove actual use of U.S. wires, but we will; and that is alleged over and over in the indictment. The conspirators are alleged to have used U.S. wires to make these bribe payments, to receive bribe payments, to promote the schemes, generally. The wires needn't be bribe wires to constitute wires sufficient to be wire fraud. They have to be wires that promote the unlawful scheme.

THE COURT: But does the government need to allege

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1	that the conspiracy was specifically to use the U.S. wires, as
2	opposed to we have a conspiracy that we're going to bribe you,
3	officials of CONMEBOL, or FIFA? And does it have to say that
4	you're going to use the wires to do that?
5	MR. NITZE: A substantive wire fraud charge is a
6	charge that you've had a scheme to an unlawful fraudulent
7	scheme that makes use of U.S. wires. The mens rea required is
8	that it be foreseeable that the U.S. wires will be used; but,
9	here, not only is it foreseeable, it happens over and over
10	again.
11	THE COURT: Did you want to say anything,
12	Mr. Tuchmann?
13	MR. TUCHMANN: No.
14	MR. NITZE: May I have a moment?
15	THE COURT: Go ahead.
16	(Pause in proceedings.)
17	MR. NITZE: Thank you.
18	MS. PINERA-VAZQUEZ: If I may address four of
19	statements? First of all, I may have misheard Mr. Nitze, but
20	Congress has not determined wire fraud should be applied
21	extraterritorial. In fact, there's no specific statement in
22	the wire fraud statute that says
23	THE COURT: I think there's no disagreement. The
24	government's argument is this is a domestic application.
25	You're arguing about the contours of the domestic application

of the wire fraud statute.

MS. PINERA-VAZQUEZ: There's nothing in the wire fraud statute where Congress' intent is reflecting that it should be applied.

THE COURT: We all agree on that.

MS. PINERA-VAZQUEZ: I wanted to make sure. And why that's important is because the cases that the government is mentioning, which are all pre-RJR cases, the *United States* versus Kim -- they also rely on the Pasquatino (phonetic) case, and I believe it's called --

THE COURT: Trapilo.

MS. PINERA-VAZQUEZ: -- Trapilo. All those are pre-RJR. And contrary to what the government says, it is actually quite significant. And the Kim case, for example, in the Kim case, the 2nd Circuit, in 2001 -- actually decided before Morrison, which was a 2010 case -- they specifically ruled that a reference to foreign commerce does not indicate congressional intent. So according to him, Congress amended -- that was the argument, that they had amended the wire fraud statute to add foreign commerce, to reach fraud schemes in furtherance of foreign wires.

And the test that they used before *Morrison* was that such a reference does not mean that the wire fraud statute is applicable extraterritorially. But what it does address is the test by *RJR*, which is the shift in focus to the looking at

the predicates act. No longer look at cause and effects.Look at the predicate acts. That was a shifted focus.

THE COURT: You're talking about the wire fraud statute?

MS. PINERA-VAZQUEZ: The wire fraud statute, Judge. The other thing I want to point out, because the government made a big deal about the fact that RJR was a civil RICO, but I think the Court will agree with me that there is significant case law in this circuit and in others that because it is a hybrid statute, that includes both a criminal cause of action and a civil cause of action, that the Supreme Court has always said that those interpretations and the development of the case law go hand and hand. In other words, one part of the RICO statute is not interpreted a certain way because it is civil and another one because it's criminal.

And I'd like to point out to the case of *Sedima* (phonetic) *versus Imrex*, I-m-r-e-x, 473 U.S. 479, 1985 case, where the Supreme Court specifically held that they routinely reject proposed civil-criminal decisions in the construction of hybrid statute with criminal and civil applications such as RICO. So because *RJR* was a civil case, does that mean that it should be interpreted any different in its criminal application? And I believe Judge Alito actually did say that, that even though it's a -- it was a civil case. It was RJR Nabisco versus the European Union. You still apply the same

law to the criminal part of it.

What the government is referring to, which I believe it is 1962 F, which is where the attorneys' fees and all that other civil stuff comes in, that has nothing to do with criminal application. It's separate and apart. It's in a separate section in the opinion, towards the end. But when the court is interpreting this test, the two-step test that has to be taken, in analyzing whether domestic law should be applied to extraterritorial, it is the same thing, civil or RICO. So all those cases that have interpreted *RJR*, whether they're civil or criminal, are applied exactly the same. There is no distinction.

THE COURT: Correct me if I'm wrong; I think part of RJR was a finding that because it was a civil case there had to be a greater showing of an interest in the U.S. or some contact. And I'm looking at the government in part because I think it was in RJR, and that's where this distinction was made about in the criminal context you wouldn't necessarily have to have that, but in the civil context more had to be shown, for the private right of action. And I'm looking at page 2106 of the Supreme Court's decision, 136 Supreme Court 2090. And that's ultimately why the decision gets sent back to the 2nd Circuit.

"The creation of a private right of action raises issues beyond the mere consideration of whether underlying

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primary conduct should be allowed or not, entailing, for example, a decision to permit enforcement without the check proposed by prosecutorial discretion," which is, I think, what Mr. Nitze was referring to. So there is expressly recognized in *RJR* distinction between RICO cases brought by the government that in theory have the prosecutorial check on them and civil cases, such that there's an additional requirement in a private right of action to show that a person was injured in his business or property by reason of the Section 1962 violation. And, admittedly, it goes to the damage provision.

MS. PINERA-VAZQUEZ: What's important is the entire previous section, when it's interpreting what the test should be in applying these laws to form condone (phonetic), that does not change whether it's a civil or criminal case.

THE COURT: Let me cite you to another part of the same decision, 2108. It says nothing in Section 1964(c) provides a clear indication that Congress intended to create a private right of action for injuries suffered outside the United States. So, there, it seems to again reenforce the notion that the private right of action, which, of course, is a congressional act, with respect to its creation, is different than the criminal application.

So I think it contradicts the more general principle you're saying about interpreting statutes that have both a criminal and civil application exactly the same, where

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at least there seems to be some congressional intent that they be applied differently and, perhaps, have stricter requirements as to extraterritorial application for a civil action. That's what I read *RJR* as saying.

MS. PINERA-VAZQUEZ: I believe that's the section that's talking about the damages, when it comes to private damages.

THE COURT: Yes, but, again, I think it goes to this notion that somehow Congress didn't necessarily want to treat the civil application of RICO the same as the criminal application. Maybe you're right in terms of the --

MS. PINERA-VAZQUEZ: -- the interpretation of the underlying statutes of the test. It's the same test whether or not it's a civil case or a criminal case.

THE COURT: Go ahead, Mr. Nitze. What did you want to say?

MR. NITZE: *RJR* doesn't say anything, and it's entirely consistent with -- doesn't say anything about entirely consistent with the cases that proceeded it out of this Circuit and the district courts here in the criminal RICO context that discuss when a wire fraud charge is domestic wire fraud charge. The *RJR* case talks about -- assumes for the purpose of its opinion that there were domestic wire fraud allegations. Before it gets to the private cause of action, it is sorting through how do you conduct this

extraterritoriality analysis in the context of RICO.

RICO is an unusual statute because you have an enterprise; you have the pattern of activity, and discussion. Where do you focus? Is it where the enterprise is? Is it where the affects are? And it clarified its extension is extraterritorial to the extent the predicates alleged in support of it apply extraterritorially. It didn't get into when you're looking at a wire fraud charge it is a domestic or an extraterritorial application. I want to be clear we are alleging domestic violations of the wire fraud statute. And those cases from the Circuit, in Hayes and Allen, are all still good law.

THE COURT: Right. Your view is that RJR left all those cases alone, with respect to that issue.

MR. NITZE: Yes. My point in raising the passage your Honor read, which was what I was referring to that references prosecutorial discretion, my point in focusing on the private cause of action is only that to the extent there is tension in the district court cases that have been cited by the parties here, that tension -- there's a line running through those cases. Some are on the civil side. And it stands to reason that the courts on the civil side dealing with what in those cases are civil plaintiffs seeking damages from civil defendants, they're grappling with the very concern that Justice Alito talks about here, in concluding need to

show domestic injury, which is are we going to allow just three wires here? Is this enough?

And to the extent there is a tension, it is likely informed by that, by trying to figure out how to cabin the civil litigation. The Supreme Court has now clarified how you do that. Instead of wondering about how many wires, they will say have you alleged a domestic injury, and they will follow the course laid out by the Supreme Court. But it's telling that those cases often ignore or fail to discuss the cases on the criminal side that deal with wire fraud. There are some that do. There's one district court case that says -- I think it's Kim where the circuit says we're not going to have a couple of civil RICO cases that make us throw out the holdings of these criminal cases.

THE COURT: Agreed. But you have to admit that if I adopt wholesale you're position, literally one wire through the United States, or in the United States, would be enough to apply domestically the wire fraud statute to conduct -- and, again, I'm going to use old language -- that really had no context at all with the U.S., where the scheme and everything else that happened with respect to the scheme occurred by foreign individuals outside the U.S., that's the logical end of the argument that you're making.

MR. NITZE: We're urging you to follow --

THE COURT: I'm not saying you're doing that.

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1	MR. NITZE: The law on that point is clear. You
2	don't have to get there in terms of that's not this case.
3	The one you're describing is not this case.
4	THE COURT: I understand your argument.
5	MS. PINERA-VAZQUEZ: One last thing, because
6	Mr. Nitze just said that they're arguing a domestic
7	application. RJR is pretty clear that it said there are two
8	ways to apply extraterritorial laws to extraterritorial
9	jurisdiction, and it's in the statute, and Congress said
10	so, or you have to go through this whole focus analysis. It's
11	not just, oh, we're just applying it domestically. It has to
12	go within RJR Nabisco second-step policy, and they have to
13	show that the focus of the statute was
14	THE COURT: No disagreement there; that's exactly
15	what the government says they are arguing and doing.
16	MR. NITZE: We focused our arguments on wire fraud,
17	I think, rightly so. I just want to make clear the
18	racketeering conspiracy allegation is not limited to wire
19	fraud predicates. There are money laundering predicates that
20	do have extraterritorial reach; there are obstruction of
21	justice predicates that do have extraterritorial reach, but it
22	makes sense that we focus on wiretap.
23	THE COURT: Understood. Anything else from the
24	defense?
25	MS. PINERA-VAZQUEZ: Nothing else, your Honor.

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               THE COURT: Thank you, everyone. I'm going to issue
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    an opinion shortly and take this under advisement, but you'll
 3
    hear from me very soon. Thank you, everyone.
                         (Proceedings adjourned.)
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               I certify that the foregoing is a true and correct
    transcription of the record from proceedings in the
    above-entitled case.
9
                               <u>February 16, 2017</u>
Date
         <u>/s/ Nicole Canales</u>
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          Nicole Canales
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